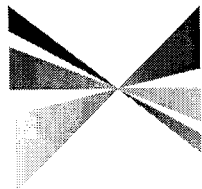


SOUTHERN CALIFORNIA



ASSOCIATION OF
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Correa, County of Orange

Riverside County Transportation Commission:
Robin Lowe, Hemet

Ventura County Transportation Commission:
Keith Millhouse, Moorpark

559-5124/05

MEETING OF THE

REGIONAL COMPREHENSIVE PLAN TASK FORCE

Monday, May 22, 2006
10:30 a.m. – 12:30 p.m.

SCAG Offices
818 W. 7th Street, 12th Floor
Riverside B Conference Room
Los Angeles, California 90017
213.236.1800

VIDEO CONFERENCE LOCATION
SCAG, Riverside Office
3600 Lime Street, Suite 216
Riverside, CA 92501

If members of the public wish to review the attachments
or have any questions on any of the agenda items,
please contact Deby Salcido at 213.236.1993 or
salcido@scag.ca.gov

Agenda and minutes are available on the web at:
www.scag.ca.gov/rcp

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REGIONAL COMPREHENSIVE PLAN TASK FORCE

AGENDA

May 22, 2006

1.0 CALL TO ORDER

Honorable
Pam O'Connor, Chair

2.0 PUBLIC COMMENT PERIOD

Members of the public desiring to speak on an agenda item or items not on the agenda, but within the purview of the Committee, must fill out and present a speaker's card to the Assistant prior to speaking. A speaker's card must be turned in before the meeting is called to order. Comments will be limited to three minutes. The chair may limit the total time for all comments to twenty (20) minutes.

3.0 REVIEW and PRIORITIZE AGENDA ITEMS

4.0 CONSENT CALENDAR

4.1 Minutes of April 24, 2006

01

5.0 ACTION ITEMS

None

6.0 INFORMATION ITEMS

6.1 Air Quality Chapter
Attachment

Jonathan Nadler 04 40 Minutes
Sheryll Del Rosario
SCAG Staff

Staff will lead a discussion on goals and outcomes for the chapter.

6.2 Regional Council Retreat
Attachment

Jacob Lieb 10 20 Minutes
SCAG Staff

Staff will describe planning for a Regional Council retreat session on the Regional Comprehensive Plan.

REGIONAL COMPREHENSIVE PLAN TASK FORCE

AGENDA

- | | | | | |
|------------|--|----------------------------------|-----------|-------------------|
| 6.3 | <u>Education in the RCP
Attachment</u> | Jacob Lieb
SCAG Staff | 16 | 15 Minutes |
|------------|--|----------------------------------|-----------|-------------------|

Staff will provide information for discussion.

- | | | | |
|------------|------------------------------------|--|------------------|
| 6.4 | <u>Energy Working Group Update</u> | Debbie Cook
Member
Jennifer Sarnecki
SCAG Staff | 5 Minutes |
|------------|------------------------------------|--|------------------|

A status report will be provided.

- | | | | |
|------------|--|--|-------------------|
| 6.5 | <u>Open Space Working Group/Open Space Chapter
Consultant Introduction</u> | Jacob Lieb
Jill Egberman
SCAG Staff | 10 Minutes |
|------------|--|--|-------------------|

Staff will introduce consultant group assisting on this chapter and discuss the formation of a working group.

- | | | | |
|------------|--|---------------------------------|-------------------|
| 6.6 | <u>Finance Consultant Introduction</u> | Annie Nam
SCAG Staff | 10 Minutes |
|------------|--|---------------------------------|-------------------|

Staff will introduce consultant group assisting on this section.

- | | | |
|------------|------------------------------|--|
| 7.0 | <u>CHAIR'S REPORT</u> | Honorable
Pam O'Connor, Chair |
|------------|------------------------------|--|

- | | |
|------------|----------------------------|
| 8.0 | <u>STAFF REPORT</u> |
|------------|----------------------------|

- | | |
|------------|-----------------------------------|
| 9.0 | <u>FUTURE AGENDA ITEMS</u> |
|------------|-----------------------------------|

Any Committee members or staff desiring to place items on a future agenda may make such request. Comments should be limited to three (3) minutes.

- | | |
|-------------|-----------------------------|
| 10.0 | <u>ANNOUNCEMENTS</u> |
|-------------|-----------------------------|

- | | |
|-------------|---------------------------|
| 11.0 | <u>ADJOURNMENT</u> |
|-------------|---------------------------|

The next meeting of the Regional Comprehensive Plan Task Force will be held at the SCAG offices on June 26, 2006.



Regional Comprehensive Plan Task Force

Action Minutes for April 24, 2006

The following minutes are a summary of actions taken by the Regional Comprehensive Plan Task Force.

The Regional Comprehensive Plan Task Force held its meeting at the Southern California Association of Governments offices in Los Angeles. There was a videoconference at the SCAG Inland Office in Riverside. The meeting was called to order by Vice-Chair Paul Nowatka, City of Torrance. The flag salute was led by Paul Bowlen, City of Cerritos.

Committee Chair: Pam O'Connor, Santa Monica

Members Present

Bowlen, Paul
Cook, Debbie
Miller, Mike
Nowatka, Paul
O'Connor, Pam
Young, Toni

Representing

Cerritos
Huntington Beach
West Covina
Torrance
Santa Monica
Port Hueneme

Members Absent

Aldinger, Jim
Feinstein, Michael
Garcia, Lee Ann
Ovitt, Gary
Perry, Bev
Pettis, Greg

Representing

Manhattan Beach
Ex-Officio
Grand Terrace
San Bernardino
Brea
CVAG

New Members

None

1.0 CALL TO ORDER

Paul Nowatka, Vice-Chair, called the meeting to order at 10:33 a.m.

2.0 PUBLIC COMMENT PERIOD

None offered.

3.0 REVIEW AND PRIORITIZE AGENDA ITEMS

4.0 CONSENT CALENDAR

4.1 The minutes of March 27, 2006 were approved as submitted.

5.0 ACTION ITEMS

None

6.0 INFORMATION ITEMS

Regional Comprehensive Plan Task Force

Action Minutes for April 24, 2006

6.1 Solid and Hazardous Waste Chapter

Carolina Morgan, SCAG Staff, provided an update on the development of the chapter. She informed the group that existing condition Section B, is being revised due to internal inconsistencies so that they are much clearer. The group provided the following potential outcomes and activities for the chapter:

Potential Outcome

- Conversion Technologies
 - Credit
 - Diversion
- Generation
- Disposal
- Reuse
- Energy

Activities

- Regulatory/Legal
 - Flexibility
 - Integrated WM Act
- Incentives
- Various City Activities
 - Curb
 - MRF (Material Recovery Facilities)
- Packaging Costs/Fees

6.2 Regional Council Retreat

Jacob Lieb, SCAG Staff, informed the group that for the session on the Regional Comprehensive Plan, he would like to create some excitement in the planning process. He would like to feature task force members and utilize consultants to lead in the session. The "Collapse" video will also be shown and he will try to involve persons in the video to participate.

Toni Young would like the discussion to include the Compass 2% Strategy.

7.0 CHAIR'S REPORT

The Energy Working Group meeting is scheduled for April 25, 2006, 10:00 a.m. at SCAG.

8.0 STAFF REPORT

Jacob Lieb, SCAG Staff, reported that a working group is being formed for the Open Space chapter and that the consultants, Jones and Stokes have been selected to work on the chapter.

9.0 FUTURE AGENDA ITEMS

10.0 ANNOUNCEMENTS

Regional Comprehensive Plan Task Force

Action Minutes for April 24, 2006

11.0 ADJOURNMENT

The meeting was adjourned at 12:00 noon. The next Task Force meeting is scheduled for May 22, 2006, 10:30 a.m. – 12:30 p.m.

MEMO

DATE: May 11, 2006

TO: Regional Comprehensive Plan Task Force

FROM: Sheryll Del Rosario, Associate Regional Planner, (213) 236-1493, delrosar@scag.ca.gov

SUBJECT: Air Quality Chapter

SUMMARY:

Staff is in the process of developing a draft Air Quality Chapter for the Regional Comprehensive Plan. The purpose of this item is to update the Task Force on progress and to seek input on chapter goals and performance outcomes.

BACKGROUND:

Staff has engaged the following activities and efforts in developing the Air Quality Chapter:

- **Preliminary Draft Air Quality Chapter** – Staff last reported to the RCP Task Force regarding this chapter on April 25, 2005. There was a discussion regarding the degree to which guidance produced by other agencies would be incorporated in the RCP. The RCP Task Force was especially supportive of the *Air Quality and Land Use Handbook: A Community Health Perspective* (CARB) and the *Guidance Document for Addressing Air Quality Issues in General Plans and Local Planning* (SCAQMD). Both serve as guidance documents to decision-makers whose primary message is improving public and environmental health through better land use decisions. A preliminary draft was approved in August 2005 and has been available for public review.
- **Current Air Quality Policies** – The SCAG Regional Council, through resolutions and adoption of major planning and policy documents, has established policies regarding air quality. These policies are intended to be used as a guide for jurisdictions when establishing their own air quality policies and programs (*Attachment: Air Quality Policies*).
- **Draft Outline** – Staff has prepared a draft outline, which includes general revisions to the existing preliminary draft (*Attachment: Draft Air Quality Chapter Outline*).

The discussion today will focus on performance outcomes. Consistent with the overall approach for the RCP, staff is seeking to develop overarching goals and performance outcomes for the chapter. These performance outcomes will guide our work in finalizing the draft chapter, including the action plan. Staff is seeking input on potential performance outcomes for the chapter.

CONCLUSION:

Integrated, innovative, and aggressive actions are needed to remove hundreds of tons of air pollutants emitted each day in Southern California. Policies, opportunity areas, and actions identified in the RCP Air Quality Chapter will help guide and coordinate the region's land use and transportation activities to more effectively address the air quality impacts of land use decisions.

ATTACHMENTS:

- Air Quality Policies
- Draft Air Quality Chapter Outline

ATTACHMENT: AIR QUALITY POLICIES

1996 Regional Comprehensive Plan and Guide

- The population housing, and jobs forecasts, which are adopted by SCAG's Regional Council and that reflect local plans and policies, shall be used by SCAG in all phases of implementation and review. (Policy Reference 83)
- Encourage planned development in locations least likely to cause environmental impacts. (Policy Reference 98)
- Work cooperatively with the region's air districts, ARB and EPA, to develop a coordinated game plan to resolve federal/state submission problems and standard differences, and to identify socioeconomic considerations. Local jurisdictions' participation should be sought in the negotiations to resolve conflicting federal and state submittal requirements and ambient air quality standards. (Policy Reference 106)
- Work to implement consensus-based approaches to emission reductions from goods movement sources, using the goods movement task force process, studies, and recommendations advocated by SCAG in the 1994 South Coast Air Quality Management Plan. (Policy Reference 108)
- Work with local, state, and federal agencies to streamline the conformity process and eliminate or revise provisions that are unworkable or of questionable value for ensuring conformity with the purpose of the State Implementation Plan as required by Section 176(c) of the Federal Clean Air Act. (Policy Reference 109)
- Encourage local participation in the consensus processes regarding conformity processes through SCAG's Transportation Conformity Working Group and the Modeling Task Force. (Policy Reference 110)
- Determine Specific programs associated actions needed (e.g. indirect source rules, enhanced use of telecommunications, provision of community-based shuttle services, provision of demand management based programs, or vehicle-miles-traveled/emission fees) so that options to command and control regulation can be assessed. (Policy Reference 111)
- Ensure through the Transportation Improvement Plan and conformity processes that funding priority for transportation measures identified in the attainment plans are adhered to in local decision making. In addition, support recognition of these priorities in the federal and state transportation appropriation processes. (Policy Reference 112)
- Work to ensure that those infrastructure projects and transportation programs identified as Transportation Control Measures in the State Implementation Plan are not sanctioned or withheld in the event sanctions are imposed. (Policy Reference 113)
- SCAG and the region's air districts should continue to maintain Memoranda of Understanding detailing cooperative planning relationships and requiring that regional growth forecasts be used in the development of all air district plans. (Policy Reference 114)

- Through the environmental document review process, ensure that plans at all levels of government (regional, air basin, county, subregional, and local) consider air quality , land use, transportation, and economic relationships to ensure consistency and minimize conflicts. (Policy Reference 115)
- Actively reach out to both private and public sectors to assist in the development of approaches, formation of implementation strategies and identification of fiscal resources to help achieve implementation of air quality-related projects and programs. (Policy Reference 116)

2004 Regional Transportation Plan Program Environmental Impact Report

- Encourage education about and implementation of California Parking Cash Out law as a means of further reducing VMT. (Mitigation Reference 162)
- Encourage the ports to extend their operating hours in order to reduce heavy-duty truck traffic during peak periods, thereby reducing the VHT these trucks spend in delay. (Mitigation Reference 163)
- Facilitate implementation of the transportation control measures outlined in the 2003 SCAQMP. (Mitigation Reference 164)
- Encourage the U.S. Department of Transportation and California Highway Patrol to continue to enforce speed limits and existing regulations governing goods movement and hazardous materials transportation. (Mitigation 169)
- Encourage state and federal lawmakers of regulatory agencies to pursue the design of programs to either require or incentivize the expanded availability and use of alternative fuel vehicles to reduce the impact of shifts in petroleum fuel supply and price. (Mitigation Reference 171)

2004 Growth Vision Report

- Encourage transit-oriented development. (Policy Reference 56)
- Promote “people-scaled,” walkable communities. (Policy Reference 61)
- Develop strategies to accommodate growth that use resources efficiently, eliminate pollution, and significantly reduce waste. (Policy Reference 72)
- Encourage transit investments. (Policy Reference 79)
- Promote compact, centers and corridors, focused development, mixed-use, and transit-oriented development. (Policy Reference 82)

Resolutions

- Approves participation with Caltrans to undertake the development of an implementation strategy for congestion pricing. (Position Reference 138)
- RC urges federal government to establish common environmental standards and enforcement procedures with Mexico to protect residents' health and to assure that new border stationary sources have minimal negative impacts on the environment. (Position Reference 143)
- RC opposes current power plant projects at the US-Mexico border, until California Best Available Control Technologies are installed and maintained on all power plants along the border. (Position Reference 144)
- Encourage local jurisdictions to purchase alternative fuel vehicles, support the installation of refueling infrastructure, planning, education, and outreach to promote alternative fuel vehicles, support the development of legislation, programs, funding, and technology, which addresses clean fleets and alternative fuels. (Position Reference 145)
- Supports only the use of the best available technology, including monitoring air and water impacts for locating any nuclear waste facilities. (Position Reference 148)

2004 Regional Transportation Plan

- HOV gap closures that significantly increase transit and rideshare usage will be supported and encouraged, subject to SCAG's adopted Regional Performance Indicators. (Policy Reference 9)
- Focus growth along transit corridors and nodes to utilize available capacity. (Policy Reference 26)
- Prioritize transportation projects that maximize efficient use of existing capacity, such as Traffic Management Centers, ramp metering, signal synchronization and other ITS. (Policy Reference 39)
- Reflect environmental, environmental justice, and, principle and local quality of life constraints at existing airports that operate in built-out urban environments. (Principle Reference 48)
- Program public funds into the RTIP to help maintain the public sector share of the existing rideshare market and to increase the number of carpoolers by 8,000 annually. (Strategy Reference 12)
- Provide "seamless" intra and inter-county carpool services to the regional traveler. (Strategy Reference 13)
- Support funding for education and outreach to all employers and to the general public in order to increase awareness and participation in ridesharing. (Strategy Reference 14)
- Together with county transportation commissions, SCAG will work to further refine existing rideshare tracking documentation and reporting methods, so as to improve the

Region's ability to effectively demonstrate timely implementation of Transportation Control Measures. (Strategy Reference 15)

- Formalize and expand partnerships among public and private sector stakeholders to improve delivery of vanpool services regionally, increase ridership, and improve outreach efforts. (Strategy Reference 16)
- Increase the number of commuter vanpools from 1,400 to 5,000 through more effective marketing, an increase in dedicated public-sector staffing and resources, and the provision of non-monetary public sector incentives. (Strategy Reference 17)
- Establish a dedicated funding source for planning and implementing vanpool programs and services. (Strategy Reference 18)
- Facilitate a regionally coordinated marketing strategy among the public and private sectors to enhance vanpool programs, increase ridership, and improve outreach efforts. (Strategy Reference 19)
- Formalize and expand partnerships among public and private sector stakeholders to increase opportunities for wage and salary workers regionally to telecommute in lieu of daily commuting. (Strategy Reference 20)
- Promote achievement of 4-5 percent telework/telecommute goal to increase opportunities for wage and salary workers regionally to telecommute in lieu of daily commuting. (Strategy Reference 21)
- Explore the opportunity to develop and to disseminate educational programs at the county and community level that promote consumer' use of non-motorized travel modes for non-work trips made during commute hours. (Policy Reference 22)
- Use the proposed funding for non-motorized transportation to implement bikeway expansion projects, create a bicycle- and pedestrian-friendly transportation environment, induce mixed-use development that promotes biking and walking, and conduct public safety education for bicyclists and pedestrians. (Strategy Reference 24)
- Explore partnerships among public and private sector providers of medical shopping, school, recreation, and related services and programs to identify alternative modes of travel to their establishments and to evaluate their ability to offer consumer services during non-commute hours. (Strategy Reference 23)
- Prioritize transportation projects that improve access to airports, cargo facilities, and intermodal centers. (Strategy Reference 38)
- Advance long-range study corridors from the 2001 RTP in high-demand and/or high-growth areas, based upon the findings of the RSTIS process. (Strategy Reference 41)

ATTACHMENT: DRAFT AIR QUALITY CHAPTER OUTLINE

I. INTRODUCTION

- a. Brief synopsis of key issues
- b. Brief description of what will be presented in the chapter

II. EXISTING SETTING AND CONDITIONS

- a. Environmental Setting
- b. Climate and Meteorology
- c. Existing Air Quality within the SCAG Region
- d. Regulatory Environment
 - i. Federal
 - ii. State
 - iii. Local
- e. Air Quality Plans and Program
- f. Non-Attainment Areas within the SCAG Region
- g. State Implementation Plans/Transportation Conformity

III. EXISTING PLANS AND POLICIES

- a. Existing Plans
 - i. 2004 RTP/RCP Program EIR
 - ii. County Plans
 - iii. Subregional Plans
- b. Existing Policies
 - i. 1996 SCAG RCPG
 - ii. Regional Growth Vision
 - iii. Resolutions

IV. KEY ISSUES

- a. Key Issues
 - i. Description of key issues
 - ii. Description of Recommended Strategies to address key issues
- b. Analysis of Implications of Regional Growth Vision

V. ACTION PLAN

- a. Legislative Strategy
- b. Mitigation Strategy
- c. Analysis of Implications of Regional Growth Vision

VI. PERFORMANCE OUTCOMES AND INDICATORS

- a. Policy Objectives
 - i. Minimize adverse air quality impacts resulting from local land use decisions
- b. Performance Outcomes
 - i. Compliance with existing legal requirements
 - ii. Minimize health effects of incompatible uses
- c. Recommended Strategies
 - i. Adopt/amend air quality chapter for General Plan
 - ii. Follow CARB/SCAQMD Guidance for land use decisions
 - iii. Employ Compass 2% strategies
 - iv. Enhance mitigation monitoring and reporting pursuant to CEQA
 - v. Adopt air quality criteria for development approval (e.g., transit, vehicle-miles traveled, energy conservation, greenhouse gases, etc.)

MEMO

DATE: May 22, 2006

TO: Regional Comprehensive Plan Task Force

FROM: Jacob Lieb, Acting Lead Regional Planner, (213) 236-1921, lieb

SUBJECT: Regional Council Retreat

SUMMARY:

The Regional Comprehensive Plan will be featured as part of the program for the upcoming Regional Council Retreat on June 2, 2006. Staff is seeking input and discussion in preparation for this item.

BACKGROUND:

Each year, in the month following the General Assembly, the Regional Council holds a retreat hosted by the incoming President. The purpose of the retreat is to engage in depth discussion on upcoming regional efforts and priorities. At this year's retreat, the Regional Comprehensive Plan is anticipated to be the topic for a 2-hour session on the second day (Friday) of the retreat. The Task Force discussed the retreat item at the April meeting, and instructed staff to draft a preliminary program for further discussion at the May meeting.

As such, staff is proposing the following elements for retreat item.

- "Collapse" exhibit video, including comments from RC members and staff featured. The RCP Task Force viewed this video at the April meeting. The video highlights many issues being treated by the plan, and serves as a good opening for discussion.
- RCP Task Force chair to give overview and introduce topics for discussion – The RCP Task Force chair will give a brief presentation on the RCP planning process. The presentation will focus on the inter-connectedness between SCAG's core transportation function and the other issues in the plan. A draft of this presentation is attached.
- Breakout discussion groups with RCP Task Force members leading – The RCP Task Force members will pose a series of questions to their groups designed to seek dialogue on key challenges facing the region and specific goals that the region can set for itself. Discussion questions can include:
 - What is the region's most pressing policy objective?
 - Can we protect open space and habitat as a region?
 - Can we reduce dependence on non-renewable energy?
 - How can SCAG best coordinate with its regional and local partners? Can a SCAG plan be used to distribute planning incentive money, and to qualify for CEQA streamlining?

MEMO

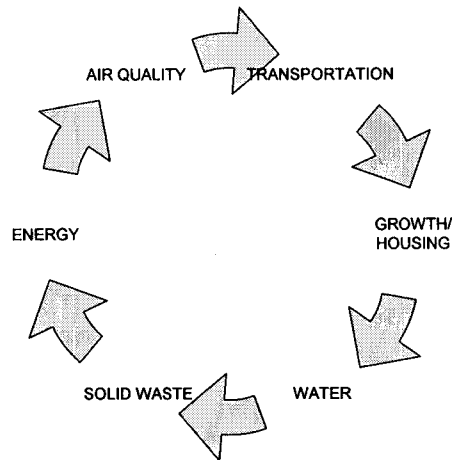
- Consultant participation – SCAG has engaged two new consultants to assist on the RCP. They may be available to highlight particular challenges in their respective work programs.
- Closing discussion – the RC will re-form as a full group to review break-out group discussions and to suggest future direction for the planning effort.

Regional Comprehensive Plan

SCAG's Core Responsibilities . . .

- Transportation
 - Regional Transportation Plan
 - Regional Transportation Improvement Program
- Air Quality
 - Air Quality Management Plan
- Housing
 - Regional Housing Needs Assessment

... affect all the region's systems



Building off 2% Strategy

- In 2004, we recognized Growth as the critical lynch pin for transportation and air quality issues
- 2007 RCP expands to examine interplay between growth, transportation, energy, water, etc.
- RCP attempts to take on major policy challenges like Open Space protection, energy supply, and air quality

Can we . . .

- Get off of fossil and other non-renewable fuels?
- Protect habitat and open space from development?
- Reduce vehicle miles traveled for every household?
- Alleviate impacts associated with transportation infrastructure?

Performance Outcomes

- Reduce Vehicle Miles Traveled per Household
 - Proxies for other issues like jobs/housing balance, transit access, etc.
- Reduce Fossil/Non-renewable Fuel Usage
- Increase Alternative Energy and Conversion Technologies
- Increase Urban Density
- Limit Non-Urban Density, Protect Rural and Open Space

Action Plans

- Regional/local planning consistency
- Incentives (including bond finance/CEQA)
- Raise New Issues for SCAG Planning
- Legislative and Policy Advocacy
- Iterative/Cyclical

In Our Hands

- We face choices and opportunities. What will we do?
- Regional Council will set the direction for the region's activities

MEMO

DATE: May 22, 2006

TO: Regional Comprehensive Plan Task Force

FROM: Jacob Lieb, Acting Lead Regional Planner, (213) 236-1921, lieb

SUBJECT: Education in the Regional Comprehensive Plan

SUMMARY:

The Regional Comprehensive Plan Task Force instructed staff to remove Education as a sub-topic from the Economy Chapter and treat it separately within the plan. Staff is seeking further discussion on how address education in the plan.

BACKGROUND:

In early development of the Regional Comprehensive Plan (RCP) the RCP Task Force and staff had concluded that issues related to education should be covered in the context of the Economy Chapter, with a focus on workforce development. Subsequently, the Task Force, along with the Community, Economic and Human Development Committee (CEHD) suggested that, as a critical issue for the future of the region, additional focus should be given to education.

At this time, staff is inviting discussion of various options for the treatment of education within the plan, based around staff's recommendation that a "special focus section" on education be developed. The special focus section is similar to the treatment of public finance in the RCP. Compared to a full chapter, a special focus section lacks a full discussion of existing conditions and a comprehensive review of education issues. Rather, the special focus section identifies a small number of targeted policy objectives for the region and describes tools or initiatives to achieve those objectives. As such, there are several issues that could be the focus of the region's efforts in education, including:

- Educational facility development in relation to regional growth,
- School siting and associated land use issues,
- School safety and security issues,
- Workforce development and job readiness,
- Education performance and quality.

SCAG staff is eager to pursue any of these or other issues identified by the committee. As with other areas of the plan, the role of SCAG should be to provide a forum for successful practices, and to build on regional and local partnerships. It should be noted that SCAG has does not have a direct role in education planning and policy at the State, regional, or local level, nor does SCAG have staff resources with substantial expertise in this area.